

CITY OF ESCANABA

DELTA COUNTY

Introduction

This revised and updated plan is intended to guide the development of recreation in the City of Escanaba through 2021.

Special recognition is in order to those who have created and formulated this plan. A sincere appreciation needs to be given to the Recreation Advisory Board whose members have spent much time, thought, and deliberation on this plan. The Central Upper Peninsula Planning & Development (CUPPAD) Regional Commission provided technical assistance in plan development.

This Recreation Plan also includes ideas and goals presented in the City of Escanaba Non-Motorized Master Plan, developed in 2003 by the Escanaba Recreation Department in conjunction with the Escanaba Recreation Advisory Board. The 2003 Non-Motorized Master Plan incorporates suggestions, recommendations and safety concerns from the public, citizens, board members and City staff. The Plan also encompasses relevant recreational and utilitarian non-motorized issues and includes bike/pedestrian street crossings, school street crossings, separated pathways, bicycle lanes, bicycle routes and other pertinent non-motorized issues. The City of Escanaba Recreation Plan 2017-2021 is intended to complement the 2003

City of Escanaba Non-Motorized Plan as well as the Delta County Non-Motorized Pathway Master Plan which is currently being developed to serve as a non-motorized planning guide for the county.

The recreational needs of the community have continually been discussed at open public meetings of the City Council. The Council has appointed a Recreation Advisory Board to examine and provide recommendations to the City Council.

A community's recreation system inventory is generally comprised of two parts - Recreation Programs and Recreation Facilities. The City of Escanaba is fortunate to have an adequate offering of recreation programs from both the public and private sector and a good, relatively well maintained system of parks, recreation areas and public and private leisure facilities.



Catherine Bonifas Civic Center

Community Description

The City of Escanaba is located at the heart of Michigan’s Upper Peninsula along the north shore of Lake Michigan on the western shore of Little Bay de Noc. Bounded by the bay to the east, Wells Township to the north and west and Ford River Township to the south, Escanaba serves as both the county seat and largest community in Delta County. Delta County has 211 miles of Great Lakes shoreline, more than any other county in the Upper Peninsula.

Escanaba has an area of roughly twelve square miles of land. Bay de Noc Community College provides area residents with opportunities for higher education and advancement.



Demographic Overview

Population growth is an important factor in influencing land use decisions of a community. The City of Escanaba is experiencing a demographic change that is common in urban areas in the rural counties of Michigan and throughout the United States. The population of the City has slowly decreased over the last 50 years. Although the total population of the State has increased, the populations of many rural cities have decreased. The decline in population is in-part a result of the shrinking of the mining and timber industries. Age distribution groups are also key to understanding the needs of the community.

By analyzing not just the population but also what age community members are, the Recreation Advisory Board will be able to more clearly see the individuals in which they are representing. Age distribution, in conjunction with population dynamics, helps identify which age groups are increasing or

Table 1.1 Population Trends							
Selected Areas	1960	1970	1980	1990	2000	2010	% Change '60-'10
City of Escanaba	15,391	15,368	14,355	13,659	13,140	12,616	-18.0
Delta County	34,298	35,924	38,947	37,780	38,520	37,069	7.5
Michigan	7,824,965	8,875,083	9,262,078	9,295,297	9,938,444	9,883,640	20.8
USA	179,323,175	203,302,031	226,542,199	248,709,873	281,421,906	308,745,538	41.9

Source: Census of Population and Housing, U.S. Bureau of the Census, Years Cited

remaining stagnant in Escanaba and what groups are declining in numbers.

Table 1.2 Age Distribution, 2014						
Age (years)	City of Escanaba	% of total pop.	Delta County	% of total pop.	State of Michigan	% of total pop.
5 years	715	5.7	1,890	5.1	596,286	6.0
PRESCHOOL AGE	715	5.7	1,890	5.1	596,286	6.0
5-9 years	694	5.5	2,110	5.7	637,784	6.5
10-14 years	754	6.0	2,180	5.9	675,216	6.8
15-19 years	628	5.0	2,132	5.8	739,599	7.5
SCHOOL AGE	2,076	16.5	6,422	17.4	2,052,599	20.8
20-24 years	879	7.0	1,904	5.2	669,072	6.8
25-34 years	1,544	12.3	3,606	9.8	1,164,149	11.8
35-44 years	1,282	10.2	3,999	10.9	1,277,974	12.9
45-54 years	1,572	12.5	5,508	15.0	1,510,033	15.3
55-59 years	931	7.4	3,284	8.9	683,186	6.9
60-64 years	808	6.4	2,775	7.5	568,811	5.8
WORKING AGE (20-64)	7,016	55.8	21,076	57.3	5,873,225	59.4
65-74 years	1,193	9.5	3,857	10.5	724,709	7.3
75-84 years	936	7.5	2,491	6.8	444,940	4.5
85+ years	593	4.7	1,105	3.0	191,881	1.9
RETIREMENT AGE	2,722	21.7	7,453	20.3	1,361,530	13.8
Total	12,529	99.7	36,841	100.1	9,883,640	100

Determining which areas of the city have higher populations of elderly or young people helps city leaders to locate specific facilities, such as parks, recreation centers, or schools. In addition, walkability, safety, and recreation opportunities are important characteristics that need to be recognized for the vitality of any area.

As seen in Table 1.2, the City of Escanaba has a lower percentage of its population in the school age and working age cohorts than that of Delta County and the State of Michigan. Similar to Delta County, the City of Escanaba has a significantly higher percentage of its residents within the retirement age cohort.

Poverty level for a particular year is determined by the Bureau of the Census and is based on a complex formula that includes 48 different thresholds. As the data indicates in Table 1.3, Escanaba has poverty rates higher than that of the County and State.

Table 1.3 Percent of Population Below Poverty Level, 2014	
City of Escanaba	28.6
Delta County	17.2
Michigan	16.9
USA	15.6

Utilizing demographic information such as population, age distribution, and population below poverty level in the planning process helps guide how to best create and maintain recreational facilities and programs for the communities in which they serve.

Recreation Administrative Structure

History

The Recreation Department of the City of Escanaba was created under State Enabling Legislation Act No. 156b, Public Acts of the State of Michigan by Resolution of the City Council adopted in October 1937, and further reorganization adoptions in 1947, 1966 and 1977.

A year-round recreation program has been operated in Escanaba since 1937. During the period 1937 to 1943, the staff and operation of the recreation program was augmented by personnel made available by the Work Progress Administration. Since 1944, the recreation program has been conducted entirely by the Department of Recreation.

Beginning in 1947, the Department was served by a part-time director, approximately 25 seasonal employees and grounds keepers and laborers from the Public Works Department to maintain buildings and recreation areas entrusted to its care by the City Manager. Since 1977, the Recreation Department has been served by a full-time Director.

Administrative Structure

The Escanaba Recreation Advisory Board, created in 1947, with its duties and responsibilities further defined in 1977, is a citizen advisory board responsible for providing advice and counsel to the Recreation Director concerning planning and conducting Recreation Department programs.

Recreation Board members are appointed by the City Council for a term of three years with a limitation of two, three-year terms. Composition of the Board includes five members

appointed by the City Council and the Recreation Director who acts as a non-voting secretary.

Activities of the Recreation Advisory Board include review and evaluation, with the Recreation Director, of all programs and activities organized or assisted under the Recreation Department. All input to the City Council from the Recreation Advisory Board is made in writing through the Recreation Director and City Manager. Implementation of recommendations of the Recreation Advisory Board, concerning parks and recreation programs within its jurisdiction, is contingent upon on the review and approval of the City Manager with, at times, concurrence of the City Council.

The Recreation Director is the chief executive officer in charge of the Recreation Department and its personnel. The Director is responsible for the administration of a comprehensive recreation program for the entire community, administrative management of all public parks, playgrounds and other recreation facilities. The Director serves as technical consultant to the Recreation Advisory Board and implements the operational policies, rules and regulations approved and forwarded to the City Manager and City Council.

The Escanaba Recreation Department currently employs a full-time Recreation Director and a full-time administrative assistant/custodian. The Department also currently employs two part-time aerobics instructors and eight Civic Center attendants that may work up to 20 hours per week. Seasonal employees may work up to 40 hours a week and work no more than six months out of the year) include all marina staff, soccer instructors, tennis instructor, ice rink attendants, beach director and lifeguards.

Recreation Department Resolution

The *Recreation Department Resolution* defining the membership, organization and duties of the Recreation Advisory Board and the duties and responsibilities of the Recreation Director is contained in the July 7, 1977 City Council minutes. The resolution establishing the Recreation Department with specific authority, purposes and responsibilities received unanimous approval of the City Council.

WHEREAS, the Council of the City of Escanaba is empowered by the Charter of the City of Escanaba and Act No. 156 of the Public Acts of the State of Michigan for the year 1917, as amended, to create a Department of Recreation, and

WHEREAS, the Council of the City of Escanaba did on June 2, 1966, adopt a resolution which created a Department of Recreation, and

WHEREAS, said Department of Recreation has existed and functioned in the City of Escanaba pursuant to said resolution, and

WHEREAS, the Council of the City of Escanaba deems it to be the best interest of the citizens of the City of Escanaba that such a department continue to operate and function, and

WHEREAS, the Council of the City of Escanaba deems it to be in the best interest of the citizens of the City of Escanaba to rescind the Recreation Department Resolution which was adopted June 2, 1966, and to adopt a new resolution

establishing such a department and specifically defining its authority, purposes and responsibilities.

THEREFORE, BE IT RESOLVED, that the Recreation Department Resolution heretofore adopted on June 2, 1966, be rescinded, and

BE IT FURTHER RESOLVED, that the Recreation Department be created, such department to consist of a Recreation Director and such other employees deemed necessary by the City Manager, and

BE IT FURTHER RESOLVED, that a Recreation Advisory Board be created to provide advice and counsel to the Recreation Director in the planning and conducting of the Department's activities, and

BE IT FURTHER RESOLVED, that it shall be the duty of the Department of Recreation to operate a system of public recreation suitable to the needs of the people of the City of Escanaba, including, to the extent deemed necessary, the supervision and maintenance of playgrounds, play fields, gymnasiums, swimming beaches, swimming pools, indoor recreation centers, winter sports areas, and like facilities, and

BE IT FURTHER RESOLVED, that the Department of Recreation and the Recreation Advisory Board shall be governed by the following delineation's of authority, purposes and responsibilities.

Recreation Advisory Board

Definition: The Recreation Advisory Board is a citizen board responsible for providing advice and counsel to the Recreation Director in that person's planning and conducting of the Recreation Department operations.

Membership

The Mayor, with the Council concurring, shall appoint the Recreation Advisory Board. This Board shall consist of five members. One member shall be appointed to serve a term of one year, two members shall be appointed to serve a term of two year, and two members shall be appointed to serve for a term of three years. Terms of appointment shall begin June 1st of each year. Subsequent appointments, except to fill vacancies, shall be for a term of three years. All appointments for the purpose of filling vacancies occurring otherwise than by the expiration of the term shall be for the unexpired term only. Members shall serve without compensation. Unexcused absence for three consecutive meetings shall constitute dismissal.

Individuals who serve for six years (two, three-year terms) may not be considered for re-appointment for one year.

Organization

- A. The Board shall meet at least once a month, with the Recreation Office Assistant serving as secretary to record meeting minutes.
- B. The Board shall have the authority to elect officers, design parliamentary procedures and establish regular and special meeting dates.

Duties

- A. Research and Planning
 1. The Board shall seek citizen input concerning present and future recreation needs.
 2. The Board shall compile and organize such information into a needs profile for the community, and develop alternative recreation activities and facilities for consideration by the City Administration and City Council.
- B. Activities
 1. The Board shall periodically review and evaluate, with the Recreation Director, all programs and activities organized or assisted under the Recreation Department.
 2. The Board shall be permitted to make any recommendations it sees fit concerning modifications, additions or deletions to the programs and activities conducted by the Department. Implementation of any such recommendation shall be at the option of the City Manager, with concurrence of the City Council when required by City Charter or when deemed in the public interest.
 3. The Board shall also be permitted to evaluate and make recommendations concerning equitable administration surrounding Recreation Department programs and activities. Implementation shall be at the option of the City Manager, with concurrence of

the City Council when required by City Charter or when deemed in the public interest.

C. Areas and Facilities

1. The Board shall make recommendations relative to the acquisitions, planning, design and construction of recreation and park facilities under the control of the Recreation Department.
2. The Board shall evaluate and recommend concerning the equity and effectiveness of facilities use.

D. Finance

1. The Board may examine the annual Department budget request prepared by the Recreation Director, prior to submission of the request before March 1st of each year. Recommendation for modifications shall be made to the Recreation Director prior to submission of the request.
2. The only budget request submitted for City Council consideration shall be the request prepared by the City Manager.
3. The Board shall evaluate and recommend to the Recreation Department activity fees and user fees for any or all City programs and facilities.

E. Administration

1. All input to the City Council from the Recreation Advisory Board shall be made in writing through the Recreation Director and City Manager.

2. Implementation of recommendations of the Recreation Advisory Board shall, without exception, be contingent upon review and official approval by the City Manager; with concurrence of the City Council when required by City Charter or when deemed in the public interest.

Recreation Director

Definition: The Recreation Director is the chief executive officer in charge of the Recreation Department and its personnel. The incumbent in this position is responsible for the administration of a comprehensive recreation program for the entire community and for the administrative management of public parks, playgrounds and other recreation facilities. The Director serves as technical consultant to the Recreation Advisory Board. The Director implements operational policies, rules and regulations approved and forwarded by the City Administration and City Council.

Qualifications

The Recreation Department shall have educational and professional experience in the organization, development and maintenance of a comprehensive community recreation program involving the operation of areas and facilities and the training and supervision of personnel.

Duties

A. Administrative

1. Supervises the work of the Recreation Department in accordance with the policies established by the City Administration and City Council.
2. Organize and supervise an efficient administrative organization for the department.
3. Establish and review procedures to the end that maximum service may be provided at reasonable cost.

B. Programs

1. With input from the Recreation Advisory Board, develop a broad, diversified program of recreation activities and services to meet the needs and desires of the community.
2. Supervise the organization and conduct of the community recreation program, and provide leadership for activities and groups.

C. Staff

1. Recommend to the City Manager, the number, types and qualifications of personnel deemed necessary for Department operations.
2. Organize, assign, supervise and train subordinate personnel.

3. Develop and maintain good work relationships among staff members.

D. Areas and Facilities

1. With input from the Recreation Advisory Board, make recommendations relative to the acquisition, planning, design and construction of recreation and park facilities under the control of the Department.
2. Operate all areas and facilities under Department control for optimum use in support of the community recreation program.
3. Establish close working relationships with, and act as consultant on, park and recreation matters for public and voluntary community agencies concerned with City planning, housing, public welfare, education and other subjects closely related to community recreation.
4. Coordinate the use parks and maintenance thereof with the City department responsible for the maintenance of parks.

E. Planning and Research

With the advice and counsel of the Recreation Advisory Board:

1. Study and analyze the effectiveness of the Department's services.

2. Study conditions, needs and trends affecting the parks and recreation requirements of the community.
3. Prepare long-range and immediate plans to meet community needs for adequate recreation space, facilities, programs and personnel.
4. Study and keep informed of development in the parks and recreation fields.

F. Finance

1. Direct and account for the expenditure of Department funds in accordance with budget appropriations.
2. Prepare and justify budget estimates, work programs and supporting data for the parks and recreation functions.
3. Recommend establishment of necessary fees and charges for various department services, and supervise their use.

G. Public and Community Relations

1. Interpret to the public, the community recreation program and its philosophy and objectives through all suitable means including the use of staff members as well as news media.
2. Promote the public use of recreation facilities, areas and equipment for group and individual play, recreation and relaxation through a continuing program of public education.

H. Records and Reports

1. Maintain systematic, complete and accurate records of Department activities and services, personnel and property.
2. Prepare and issue regular and special reports for use by staff, Recreation Advisory Board, Administration, City Council and other, and for the information of the community.

Volunteer and Community Groups

Volunteer groups have given their valuable time and input during the development of this plan. Solicitations for public input have been administered during the planning stages and will be documented in the Appendices that follow the plan.

The City of Escanaba has working relationships with the local school district, area YMCA, Bayside Soccer, Little League Baseball, American Legion Baseball, and the Escanaba Fan Club. The City cooperates with the Escanaba High School tennis and baseball teams for use of the City's facilities. Cross-country activities take place in Ludington Park. Girls' softball games are held on three fields that are owned by the school district and leased and maintained by the City. The current lease for the fields is expired and in need of renewal.

Recreation and Maintenance Budget

The City of Escanaba has traditionally supported a variety of park and recreation facilities complimented by a year-round cycle of programs. The City of Escanaba draws its annual operational support to maintain its park and recreation facilities from the City’s General Fund, fees and charges, and augmented by private donations and state/federal grants earmarked for specific projects. The City’s *User Fee Policy* is intended to augment General Fund contributions to a certain degree, generate about 10% to the total parks and recreation budget supported by the General Fund.

Another method of financing park/recreation facilities has been the use of Special Revenues or Enterprise accounts. The Municipal Marina operation, which includes all Marina and related boating activities, currently uses the Special Revenue accounting system separating these activities from the General Fund. The Marina and related boating activities generate revenues that offset most of the expenditures.

The annual parks, recreation and marine operational budgets are formulated by the Recreation Director, the Harbor Master and the Superintendent of Public Works. The City Manager reviews budget requests and the City Council approves appropriations annually.

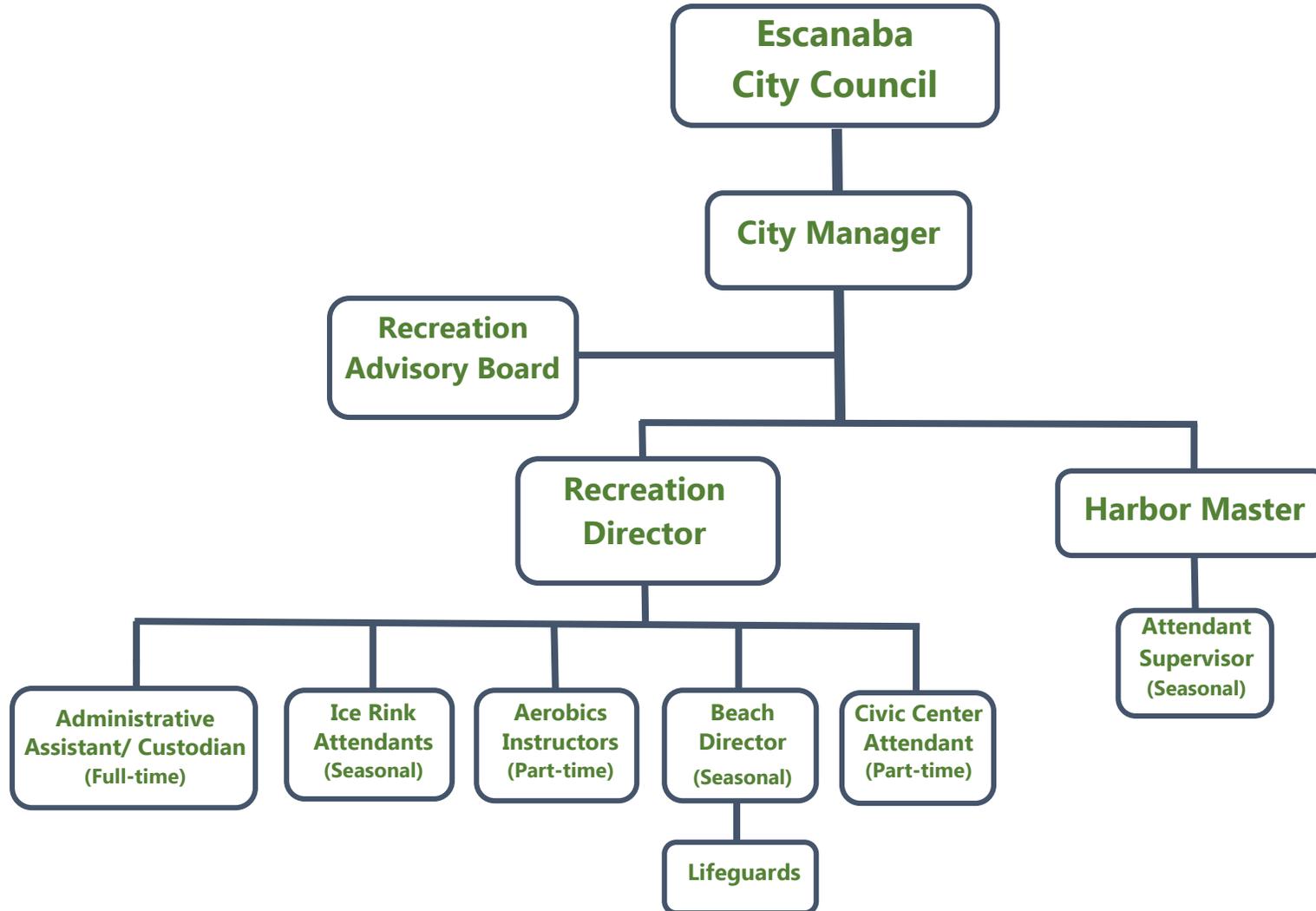
General funds are used for capital improvements and maintenance activities associated with the recreational facilities. Also, local service organizations and businesses have shown support for City recreational projects. The support has been verbal and in the form of volunteer time. The community takes great pride in the involvement of private citizens, businesses

and groups that give freely of their time and resources for the betterment of the City’s recreational facilities and programs.

Looking into the next five years, the projected parks and recreation budget will remain within a historically normal range, as displayed in Table 1.4, with potential increases in budget as projects may warrant.

Table 1.4 Parks, Recreation, Marine and Capital Outlay Appropriations FY 2016-17	
Facility/Activity	Amount Budgeted
GENERAL FUND	
Civic Center – Operations & Maintenance	\$63,904
Civic Center - Activities	\$47,534
July 4 th – Activities & Fireworks	\$18,852
Community Service – Special Events	\$16,148
Administration	\$152,469
Summer Sports – Activities & Facility Maintenance	\$166,906
Wading Pool	\$12,121
Winter Sports – Facility Maintenance	\$58,665
Municipal Beach – Operations & Maintenance	\$23,789
Park Maintenance	\$201,306
MARINA FUND	
Marina & Boating Activities	\$239,998
SUBTOTAL – MARINA FUND	\$266,665
TOTAL PARKS, RECREATION, MARINE & CAPITAL= \$1,349,609	

Figure 1:
City of Escanaba Park and
Recreation Organizational Chart



Recreation Inventory

The City of Escanaba is fortunate to have an adequate offering of recreation programs from both the public and private sector and a good, relatively well maintained system of parks, recreation areas and public and private leisure facilities. The Recreation Director conducted a recreation inventory during the summer of 2016.

Recreation Programs

Organized recreation programming is important to the community as park and recreation facilities, the physical space, accounts for only a portion of the total recreation and leisure services. Recreation programming, if properly planned and implemented, is a means by which maximum recreation benefits can be derived from existing recreation facilities.

Traditionally, the City of Escanaba has provided recreation programming that reaches most segments of the population regardless of an individual's or family's economic situation. The primary goal of municipal recreation is to attempt to influence as many citizens as possible at the lowest possible cost to the user and the taxpayer. Finances have obviously played an important role in determining the quantity and quality of recreation programs offered. A comprehensive User Fee Policy has been utilized for several years and the City of Escanaba has been able to target specific groups and segments of the population for inclusion regardless of income. Most particularly, youth programs and activities are offered at either no charge or carry minimal fees that can be afforded by all. The City of Escanaba has employed user fees as a means to supplement

General Fund appropriations. User fees will continue to play an important part in the overall financing of recreation programs.

During the last plan period 2012-2016, the City of Escanaba and various private or semi-public organizations not only maintained recreation program levels, but also succeeded in expanding the scope of the programs by employing several different methods. Over the past five-year period, youth baseball and softball opportunities have again expanded. Every boy and girl between the ages of 5 through 18 within the City of Escanaba has an opportunity to play. The Hannahville Ice and Turf Complex, formerly the Wells Sports Complex, holds ice-skating lessons for children and involves approximately 150 boys and girls annually who are not affiliated with organized hockey or figure skating. The YMCA and the Bonifas Art Center have also expanded youth and adult recreation programming across the spectrum. This representative sampling indicates both the public and private sectors at work in an effort to bring quality recreation programs to its citizens at the least possible cost.

Recreation programming, whether structured or unstructured, will remain a major priority within this plan in a continuing attempt to reach the young, the old, the economically deprived and the handicapped. The City has and will continue to reach out and meet the constant and changing needs of the community within its financial limitations.

Programming of recreation activities within the City of Escanaba takes place in the following form: ① City sponsored activities; ② City/private interest group sponsored activities; ③ private group sponsored activities; and ④ school sponsored activities. The following chart, titled Existing Recreation Programs, outlines

most major recreation programs that take place within the City. The table also contains the location of the activity, its sponsor and estimated participation.

It should be noted that a good portion of the indoor activities listed are held at the Catherine Bonifas Civic Center. The Civic Center hosts recreational, social, educational and governmental activities. The bulk of the Civic Center's use is recreational or social in nature with nearly 50,600 documented uses during the 2015 calendar year.

**Table 1.5
Recreation Programs**

Program	Spring	Summer	Fall	Winter	Program Sponsors
General Swimming	x	x	x	x	City/YMCA
Wading Pool		x			City
Boys Senior League Baseball	x	x			City/Little League
Boy's American Legion Baseball	x	x			City/American Legion
Boy's Little League	x	x			City/Little League
Soccer (outdoor)	x	x	x		City/Bayside Soccer
Swim Lessons	x	x	x	x	City
Young Beginner Swimming		x			City/YMCA
Boys High School Baseball	x	x			City/High School
Tennis Lessons		x			City/Private
Adult Tennis League		x			Private
Adult Tennis Lessons		x			Private
Adult Fitness Programs	x	x	x	x	City/Others
Open Adult Basketball	x	x	x	x	City
Tennis Tournaments		x			City/Other/High School
4 th -12 th Grade Youth Recreation	x		x	x	City
Junior High School Teen Center	x		x	x	City
Senior High School Teen Center	x		x	x	City
Women's Volleyball	x	x	x	x	City
Men's Basketball	x	x	x	x	City
Adult Pistol Range	x	x	x	x	City/Clubs
Adult Archery Range	x	x	x	x	City/Clubs

Recreation Programs (Continued)					
Program	Spring	Summer	Fall	Winter	Program Sponsors
Senior Citizen Programs	x	x	x	x	City/CAA
Open Ice Skating				x	Wells/City
Ice Skating Lessons				x	Wells
Youth Hockey			x	x	Wells/Club
Youth Figure Skating			x	x	Wells/Club
Youth Tee-ball	x	x			Little League
YMCA Activities	x	x	x	x	YMCA
School Recreation Programs	x		x	x	Schools
Special Olympics	x		x	x	YMCA
Girl's Minor League Softball	x	x			Little League
Girl's Little League Softball	x	x			Little League
Girl's Senior League Softball	x	x			High School
Girl's Big League Softball	x	x			Little League
Boy's Junior League Baseball	x	x			Little League
Boy's Big League Baseball	x	x			Little League
Seasonal Slip Holders	x	x	x		City
Transient/Visiting Vessels	x	x	x		City
Boat Launch	x	x	x		City
Country Line Dancing	x	x	x	x	City/CAA
Civic Center	x	x	x	x	City
Adult Baseball		x			League
Youth Archery Range	x		x	x	4-H/City

Inventory of Existing Facilities within Escanaba

In order for a community to accurately determine what is needed for future recreation, an inventory of facilities must be completed. The inventory of facilities describes all recreation facilities in the City, whether the City, the State or some other governmental or private group or agency owns the facilities. Each facility is identified by name, size and facilities available. A more detailed discussion of park functions is found in that section of the plan concerning deficiencies and needs.

Table 1.6 City of Escanaba Recreation Facilities

Al Ness Field

Accessibility Rating: 3

At approximately 4.7 acres, owned and operated by the City. Located at 18th Avenue South and South 16th Street.



Al Ness Baseball Field

- 1 lighted baseball field
- Dugouts
- Fence
- Bleachers
- Portable restrooms
- Press box
- Concession stand
- Electric scoreboard
- Irrigation system (City)
- Water fountain

Athletic Field

Accessibility Rating: 2

10.7 acres, owned and maintained by Escanaba Public Schools.

- Lighted football field
- Stadium
- Electronic scoreboard
- 2 field houses
- Practice field
- Enclosed press box (schools)
- Concession stand
- Restrooms

Lemerand Recreation Complex

Accessibility Rating: 2

5.0 acres, owned and maintained by Escanaba Public Schools.

Located at 18th Avenue South and South 21st Street.

- 3 baseball fields with fencing
- Playground area
- Irrigation system
- Press box
- Concession stand
- Dug outs
- Lighted scoreboard
- Covered pavilion area
- Restrooms
- Parking lot
- Pickleball court
- Water fountain

Tapani Field at Veterans Park

Accessibility Rating: 3

2.1 acres owned and maintained by the City. Located on Lake Shore Drive and 12th Avenue South.

- Children's playground area
- One-half basketball court
- Two tennis courts
- On-street parking
- Baseball field with fencing 280' from home plate with dugouts and electronic scoreboard
- Portable restroom on site during spring/summer/fall weather
- Water fountain
- Tree restoration area
- Horseshoe court
- Bleachers
- Benches

N. 30th Street Trails
Accessibility Rating: 4

The cross-county ski pathway in the Danforth area comprises of 5,000 acres and is located on the west side of the City. The majority of the acreage is undeveloped and the trail is owned and maintained by the City.

- Cross country ski trail 6.5 miles with 3 loops
- Snowshoe trail 5.1 miles
- Parking area
- Groomed when weather permits

Stephenson Park
Accessibility Rating: 4

2.6 acres located at North 19th Street and 15th Avenue North, owned and maintained by the City.

- Children’s playground area
- One basketball court
- Baseball field with fencing 200’ from home plate and dugouts
- On-street parking
- Bleachers
- Portable restroom on site during spring/summer/fall weather
- Water fountain
- Benches

Ludington Park
Accessibility Rating: 3

120 acres located at the corner of Ludington Street and Lake Shore and continuing east along the lake shore, owned and maintained by the City.

- Children’s playground complex
- Covered pavilion
- Large capacity barbecue grill
- Informal ball playing field and soccer field
- Fishing
- Ice fishing
- Barrier-free fishing pier
- Sledding hills
- Cross-country skiing
- Historical museum
- Historical lighthouse
- Bicycle paths
- Sidewalks
- Natural/passive recreation areas
- Bandshell with 50 KVA transformer and seating for 300 persons with large green space area and hills to accommodate additional spectators
- On-street parking available with parking lots throughout
- 9-basket disc golf course (discs can be checked out at Civic Center free of charge)
- Swimming beach with mobility mat, restrooms, showers, and changing area
- Tetherball set
- Boat launch
- Marina
- Seasonal berths
- Transient berths
- Parking
- Picnic tables
- Picnic stoves
- 4 Lighted tennis courts
- Restrooms and portable restroom during season
- Paved basketball court
- 8 Sand volleyball courts
- Drinking fountain
- Lighted 20’ by 20’ gazebo with electrical outlets and external lighting



Harbor Hideout Playground

Rose Park

Accessibility Rating: 4

1.5 acres located at the intersection of Washington and Stephenson Avenues. The park is owned and maintained by the City.

- One regulation sized tennis court
- Portable restroom on site during spring/summer/fall weather
- Fenced in area
- Children's playground area
- Picnic tables
- Benches
- Water fountain
- On-street and off-street parking

Dickson Field

Accessibility Rating: 3

5.5 acres located next to the Bonifas Civic Center at the corner of 3rd Avenue North and North 21st Street. Owned and maintained by the City.

- Baseball field with fencing 200' from home plate with an irrigation system, press box, concession, dug outs and an electronic scoreboard
- Water fountain
- Portable restroom on site during spring/summer/fall weather
- On-street and off-street parking available
- Bleachers

Webster Park

Accessibility Rating: 3

1.6 acres, located next to Webster School at the 1300 block of North 19th Street. Owned and maintained by the City.

- Lighted ice skating rink with supervised hours during season
- Warming shelter
- Skate changing area
- Wading pool
- Supervised during summer season
- Restroom facility

- Restroom facilities
- Refreshments on site for sale and music provided by outdoor PA system during season
- Benches
- On-road parking
- Water fountain
- Free skate rentals (limited number available)

Lemmer School

Accessibility Rating: 3

3.0 acres, owned and maintained by Escanaba Public Schools.

- Basketball court and gym
- Playground equipment

Webster School

Accessibility Rating: 3

3.0 acres, owned and maintained by Escanaba Public Schools.

- Basketball court and gym
- Playground equipment

Holy Name Central School

Accessibility Rating: 3

3.5 acres on 3rd Ave. South and 22nd Street, owned and maintained by Holy Name School.

- Basketball court and gym
- Football field (irrigated)
- Playground equipment

Westside Playground

Accessibility Rating: 2

0.5 acres on 5th Ave. South behind the high school. Owned by the Escanaba Public Schools and maintained by the City.

- Children's playground
- Benches

Senior High School

Accessibility Rating: 3

1.0 acre, owned and maintained by Escanaba Public Schools.

- o Gym
- o 2 practice football fields
- o ¼ mile running track
- o 4 tennis courts
- o Stadium

YMCA

Accessibility Rating: 3

1.0 acres located on Bay de Noc Community College campus, owned and maintained by the YMCA.

- o Gym
- o Indoor swimming pool
- o Sauna
- o Locker room and showers
- o Weight room and training facilities (College/YMCA)
- o Hot tub

Royce Park

Accessibility Rating: 3

3.1 acres, owned and maintained by the City and located at South 19th Street and 7th Avenue South.

- o Baseball/softball field
- o Bleachers
- o Shelter house
- o Outdoor basketball court
- o Lighted ice skating rink with supervised hours during season and skate changing area
- o Children's playground area
- o 2 tennis courts
- o Portable restrooms during spring/summer/fall weather
- o Benches
- o Water fountain
- o Restrooms
- o Horseshoe court
- o Free skate rentals (limited number available)

Upper Elementary School

Accessibility Rating: 3

2.5 acres, owned and maintained by Escanaba Public Schools.

- o Playfield
- o Gym

Sylvan Point Playground

Accessibility Rating: 3

.2 acres located at the intersection of South 22nd Street and 23rd Avenue South. Owned and maintained by the City.

- o Children's playground area
- o Fenced in area
- o Benches

Harbor Towers

Accessibility Rating: 4

.1 acres on Ludington Street and South 5th Street, owned and maintained by the Escanaba Housing Commission.

- o Shuffleboard court
- o Horseshoe court

Bonifas Civic Center

Accessibility Rating: 4

0.2 acres on 2nd Ave North and 21st Street, owned and maintained by the City.



Civic Center Game Room

- Indoor archery
- Indoor pistol range
- Gym
- Locker room and showers
- Dance floor
- Billiards
- Table tennis
- Foosball
- Volleyball
- State of Michigan Certified kitchen facilities
- Badminton
- Air hockey
- Bean bag
- 3 horse shoe courts
- 3 meeting rooms
- 6 room Senior Citizen Center
- Aerobics
- Pickleball
- Wifi access available
- Basketball

U.P. State Fairgrounds

Accessibility Rating: 4

90 acres located along US 2/41 and 9th Ave. North, owned and maintained by Delta County.

- Logging congress
- DNR Pocket Park
- Gas and steam engine show
- Banquets
- Concerts
- Restroom facilities
- 30 buildings
- Grandstand/office complex
- ½ mile track
- Horse barn/indoor riding
- Horse shows
- Campground

Bay College Soccer Fields

Accessibility Rating: 4

4.7 acres located at Bay College, owned by Bay College maintained by the City.

- 2 full size regulation fields 120 yds x 70 yds that can also be used as junior fields 70yds X 50yds
- Walking trail labyrinth
- Concession stand
- Irrigation
- Pavilion
- Portable Restrooms
- Water fountain
- Bleachers

John D. Besse Park

Accessibility Rating: 5

1.1 acre park, located at the corner of 8th Avenue South and South 30th Street. Owned and maintained by the City of Escanaba.



John D. Besse Park Playground

- 1,728 sq. ft. covered pavilion
- Nine 8-person picnic tables
- Handicap portable restroom on site during spring/summer/fall season
- Modern children's playground area
- Tether ball
- 110 volt electric service
- Potable water
- One large and two small barbeque grills
- Parking for 22 spaces, including handicap parking
- Nine-basket disc golf course
- Volleyball court

North Shore Facilities

Accessibility Rating: 4

10.0 acre site, owned and maintained by the City.

- Large capacity launch site at the mouth of the Escanaba River
- 150-200 car parking lot with 5 launch ramps
- Restroom Facility
- Handicap accessible fishing piers
- Fish cleaning station

Escanaba Municipal Beach

Accessibility Rating:

Beach opens in early June and closes in mid-August and is located on Arsonson Island in Ludington Park.



Escanaba Municipal Beach

- Supervised ruing summer seasons
- Restroom facility with showers and changing area
- Outside rinse area
- Parking lot on site
- Bike rack
- Sand volleyball courts
- Privately operated rentals for kayaks
- Water fountain
- Picnic tables (some handicap accessible)
- Benches
- Wood boardwalk
- Handicap mobi mat to gain access to beach area
- Tetherball

Hannahville Ice & Turf Complex

Accessibility Rating: 3

Located at 6645 N.75 Drive, just north of US-2, and owned by Wells Township. Previously referred to as the Wells Sports Complex, it has been renamed the Hannahville Ice and Turf Complex after the Hannahville Indian Community paid for facility upgrades.

- 2 indoor artificial ice rinks
- Concession stand
- Locker/shower facility
- 20,000 square foot turf room
- 2 ballfields
- Picnic area with tables and pavilion

Grant History

*Please note that a request for specific grant funds has been submitted with the MDNR. Merrie Carlock will provide these details in the next few weeks as they currently have limited office time while the 2016 grant application scoring deadline approaches.

Applicant	App. No.	Project Title	Grant Amount
Description:			
Applicant	App. No.	Project Title	Grant Amount
Description:			
Applicant	App. No.	Project Title	Grant Amount
Description:			

Planning Process

The City of Escanaba 5-Year Recreation Plan was updated to correspond with the changing recreation needs of the area. The City of Escanaba Recreation Advisory Board and Recreation Director were instrumental in preparing this plan as they took the time to evaluate current recreation facilities, and to reach out to those that utilize recreational parks and facilities. CUPPAD Regional Commission staff met with the City of Escanaba Parks and Recreation Advisory Board and Recreation Director while compiling plan details.

A nine-question online survey was created in an effort to gain a broad spectrum of public input. In total 382 surveys were completed. A copy of the survey along with a summary of the survey results are provided in Appendix X. According to the survey results, the top five recreational activities that respondents and/or their families partake in include: walking/hiking (74.3%), playground visits (69.7%), fishing (54.2%), picnicking (53.1%), and watching sporting events (52.0%).

Also according to the survey results Ludington Park is the most frequently visited area park followed by the U.P. State Fairgrounds, the Municipal Beach, the Marina, and John D. Besse Park. The Complete survey results were analyzed by the City of Escanaba Parks and Recreation Advisory Board to ensure alignment with the 5-Year Recreation Plan and the needs of the community in which it reflects.

The plan draft was available for public comment beginning XX/XX/XXXX. The draft plan was available at [insert location]. The public comment period notice and details of the public hearing were published in the [insert newspaper] on XX/XX/XXXX.

The Escanaba City Council adopted the plan at is XX/XX/XXX meeting after holding a public hearing on the same date. [Insert comments from public hearing and identified actions to address comments].

Recreation Goals and Policies

A set of workable goals and policies are guidelines for recreation related decision-making. Consideration of recreational policies should lead the community toward the attainment of its goals.

Specific development projects and programs should be evaluated with respect to the recreation goals and related policies add to their contribution to the system of recreation for The City of Escanaba. The proposed goals should not be considered as hard and fast rules for development of recreation facilities, but as guidelines for evaluating specific proposals.

This plan will attempt to use policy as a course of action. It is the intent of this plan to promote the flexible dimension of policy as a method for coping with significant change within our City caused by internal and external factors.

The following goals and their corresponding policies should serve the City as flexible guidelines toward developmental, operational or financial strategies over the next five-year period.

Goal 1: To meet the intent and spirit of the Americans with Disabilities Act (ADA).

Associated Policies:

- Policy I - A Implement the modification of existing park and recreation structures and/or the construction of new park, recreation and leisure facilities to ensure accessibility to all citizens regardless of ability.
- Policy I - B Continue to work toward inclusionary programming of park and recreation activities.
- Policy I - C Educate and inform private providers of recreation services who use public facilities of their responsibility to provide inclusionary opportunities for persons of all ability levels.

Goal 2: To develop or expand upon recreation and park facilities and programs with service clubs, community groups, or corporate sponsors.

Associated Policies:

- Policy II - A Create a "catalogue" of potential project possibilities or equipment purchases for groups or individual donors.
- Policy II - B Encourage and support community volunteer groups and solicit new groups and ventures that provide recreation services at minimal cost to

supplement tax supported facilities and programs.

- Policy II - C Develop realistic staffing plans and consideration for the administration of volunteer programs.

Goal 3: To commit to the development of park and recreation facilities and programs as a means of maintaining and improving our citizen's quality of life.

Associated Policies:

- Policy III - A Continued maintenance of our existing parks, recreation areas and programs through the City's General Fund as a primary means of promoting our quality of life and economic vitality.
- Policy III - B Develop and/or maintain certain specialized facilities that meet our unique needs; i.e., indoor winter facilities, outdoor winter facilities.
- Policy III - C Continued maintenance and improvements within the City/regional park, Ludington Park, which meets a broad range of citizen interests and preferences.
- Policy III - D Reaffirm the City's user fee policy as a means of addressing most adult and specialized facilities and programs which can provide alternative and supplemental format of financing operational, and in some cases, capital costs.

Policy III - E Prudent use of "user fees" as a means to supplement General Fund support and exercise care to not exclude segments of the population that may be financially incapable of sponsoring fees and charges for basic facilities and programs.

Goal 4: To promote our park and recreation facilities as a means of attracting tourists and visitors to our City.

Associated Policies:

- Policy IV - A Continue to provide support for local events/festivals, such as Rock the Dock and New Year's Eve fireworks, which will attract local citizen participation and visitor interest.
- Policy IV - B Continue to support the maintenance and development of Ludington Park for its tourism value as well as for its own local citizens.
- Policy IV - C Continue to support the U.P. State Fair, U.P. Steam and Gas Engine complex and other like facilities as a means to attract the tourist to local facilities and events.
- Policy IV - D Continue to support the development of the Escanaba Marina as a transient boater destination.

Policy IV - E Support local historical attractions; i.e., lighthouse, museum, downtown, etc., as a means to encourage tourism in our City.



Rock the Dock 2016

Goal 5: To promote cooperation with other local government jurisdictions.

Associated Policies:

- Policy V - A Avoid unnecessary duplication of facilities and services by working closely with school districts, the community college, YMCA, townships and other cities.
- Policy V - B Make every attempt to regionalize activities/facilities that have a broad range of interest.
- Policy V - C Encourage the continued development of the regional bike path/bike route system.
- Policy V - D Develop use policies consistent with other governmental units to encourage citizen use of recreation and park facilities across jurisdictional boundaries.

Recreation Guidelines

To determine what type of recreation facilities should be developed for the size and quantity of open space in a given community, it is necessary to follow guidelines or standards for parks, open space, recreation areas or recreation facility development. Standards, however, are not specifically applicable to a given community and are only intended to serve as a guide as each community's needs slightly differ. Therefore, the needs and deficiencies identified through the application of standards will be tempered, modified or added based upon the views and opinions of citizens, the Escanaba Recreation Advisory Board, Escanaba Recreation Department staff and the City Council.

The standards and facility development guidelines identified in this section are taken from:

Community Recreation Planning, 1989, Phillip Wells, Planning Program Manager, MDNR Parks and Recreation Division, Page 15 – 19. Source material for the MDNR Community Recreation Planning, recreation and facility development standards are: Roger A. Lancaster, Ed. 1983, Recreation and Park Open Space Standards and Guidelines, Alexandria, Virginia: NRPA Page 56 - 57 and Page 60-61; and MDNR 1986, Building Michigan's Recreation Future, Appendix B, Pages 100 - 101.

Recommended Classification System for Local and Regional Open Space: This classification system is intended to serve as a guide to planning - not as an absolute blueprint. Sometimes more than one component may occur within the same site (but not on the same parcel of land), particularly with respect to the special uses within a regional park. Planners of park and

recreation systems should be careful to provide adequate land for each functional component when this occurs.

Americans with Disabilities Act Standards

The Americans with Disabilities Act (ADA) identified specific standards that would insure that persons with disabilities have the same opportunities to fully participate, live independently and be economically self-sufficient within society. The Act consists of five sections: Employment, Public Accommodations, Transportation, State and Local Government Operations, and Telecommunications.

Title II of the ADA, Public Accommodations, is relevant to the level of accessibility and equal provisions of service at publicly owned outdoor recreation sites. This title states that discrimination against persons with disabilities is prohibited in all services, programs, or activities provided by public entities. The general requirements set forth under this section came into effect on January 26, 1992. Remodeling or new construction of facilities and buildings had the same deadline date to become accessible to the disabled. In existing buildings and facilities, nonstructural changes to improve accessibility were required by January 26, 1992, while all structural improvements of the facilities and buildings were required by January 26, 1995.

The Americans with Disabilities Act (ADA) of 1990 requires that "reasonable accommodation" be made to the needs of the estimated one in five people in this country who are disabled. That is, all public and private goods and service providers and employers must remove all structural and communication barriers from facilities, or provide alternative access where feasible.

**Table 1.7
Recreation Classification System**

Component	Use	Service Area	Desirable Size	Acres/ 1,000 Population	Desirable Characteristics
Mini Park	Specialized facilities that serve a concentrated or limited population or specific group such as tots or senior citizens.	Less than ¼ mile radius	1 acre or less	0.25 to .5	Within neighborhood and in close proximity to apartment complexes, townhouses development or housing for the elderly.
Neighborhood Park/ Playground	Area for intense recreational activities, such as field games, court games, crafts, playground apparatus area, skating, picnicking, wading pools, etc.	¼ - ½ mile radius to serve a population up to 5,000 (a neighborhood)	15+ acres	1.0 to 2.0	Suited for intense development. Easily accessible to neighborhood population - geographically centered with safe walking and bike access. May be developed as a school/park facility.
Community Park	Area of diverse environmental quality. May include areas suited for intense recreational facilities, such as athletic complexes, large swimming pools. May be an area of natural quality for outdoor recreation, such as walking, viewing, sitting, picnicking. May be any combination of the above, depending upon site suitability and community need.	Several neighborhoods. 1 to 2 mile radius	25+ acres	5.0 to 8.0	May include natural features, such as water bodies and area suited for intense development. Easily accessible to neighborhood served.
Regional Park	Area of natural or ornamental quality for outdoor recreation, such as picnicking, boating, fishing, swimming, camping and trail uses; may include play areas.	Several communities 1 hour driving time	200+ acres	5.0 to 10.0	Contiguous to or encompassing natural resources.
Regional Reserve Park	Area of natural quality for nature-oriented outdoor recreation, such as viewing, and studying nature, wildlife habitat, conservation, swimming, picnicking, hiking, fishing, boating, camping and trail uses. May include active play areas. Generally 80% of the land is reserved for conservation and natural resource management with less than 20% used for recreation development.	Several communities 1 hours driving time.	1,000+ acres; sufficient area to encompass the resource to be preserved and managed.	Variable	Diverse or unique natural resources, such as lakes, streams, marshes, flora, fauna topography.

Currently, there are no written standards on making outdoor recreation facilities totally accessible to the disabled. Many suggestions on outdoor recreation facilities accessibility have been made; therefore, recommendations regarding outdoor play equipment, picnic facilities, boat docks, pathways, and trails, have been incorporated into this plan.

Recommendations regarding buildings, restrooms, slopes of ramps, and parking stalls should be seriously considered. These types of facilities all have current standards set by the Americans Disabilities Act of 1990.

ADA Standards: The recreational sites in Escanaba, like many communities, are not completely accessible according to the ADA standards. Restrooms, pathways, parking, and general accessibility of all amenities must be examined closely over the next few years to assure that all people are given the same opportunities within the community.

Where more than one restroom facility exists, at least one must be accessible by persons with disabilities. In some cases, this would require minimal remodeling; in others, it could require substantial modification.

At least one picnic table and one grill designed to accommodate persons in wheelchairs should be available at each park (if these types of facilities are not currently available). These facilities should be identified with a sign showing the universal symbol of accessibility.

At least one in 25 parking stalls should be designated for disabled parking. These stalls must be the closest spaces to the park or facility entrance, have a direct route to and from the stalls, and must have a marked adjacent access aisle of 60 inches

and an unobstructed vertical sign that shows the universal symbol of accessibility. Slope of these spaces and aisles cannot exceed 1:50.

Stable, barrier-free pathways which provide linkages from one recreation amenity to another will be needed at most of the City's outdoor recreation facilities. They must be at least 36 inches wide, and a 60 x 60 inch passing space or turnaround must be provided every 200 feet. If a pathway level changes more than ½ inch, the pathway must be ramped. If the level change is between ½ inch and 1/4 inch, the levels must be beveled.

Where water fountains are available, spouts should be no more than 36 inches above the finished floor. If the fountain is freestanding or built-in and does not have a clear space underneath, a clear floor space of 30 to 48 inches alongside the fountain for a parallel approach must be provided. Wall or post-mounted fountains must have a clear knee space under the fountain of at least 27 inches high by 17 to 19 inches deep by 30 inches wide. Controls must be located at the front edge of the fountain and operable with one hand without twisting the wrist.

A complete guideline list based on standards set by the Americans with Disabilities Act of 1990 for various types of facilities and recommendations established by the USDA Forest Service for improving the accessibility of recreational areas are detailed in Appendix X at the end of the plan.

City of Escanaba Smoke Free Ordinance

The Escanaba City Council approved an outdoor no-smoking ordinance in 2011 for specific locations in Escanaba, including parks where children are concentrated and city buildings. The ordinance prohibits smoking within 100 feet of city buildings, nine playgrounds, six ballfields, the guarded beach area, Webster pool and two ice rinks. The issue was first considered by the Recreation Advisory Board. The proposal was also recommended by the Citizens' Environmental Advisory Committee and the Escanaba Planning Commission. The ordinance concerns quality of life issues in the City, particularly for children. The intent is to limit where children can watch adults smoking and keep second hand smoke and cigarette butts away from buildings.

The ordinance will be enforced with a \$50 fine to violators and will likely be self-enforced by concerned adults in the affected areas. Escanaba's Smoke Free Outdoor Air Ordinance prohibits the smoking of cigars, cigarettes, or pipes within 100 feet of outdoor city-owned or leased property or buildings, excluding private property which falls within this area. Public Health-Delta and Menominee Counties has donated \$1,000 to help pay for no-smoking signs in designated areas.

City playgrounds included in the ban are Harbor Hideout, Royce Playground, Rose Playground, Belle Park, Stephenson Playground, Jefferson Playground, Veterans Playground, Beach Playground, Westside Playground, and Sylvan Point Playground. Also included in the ban are the guarded beach area and beach house, Webster pool and ice rink, and Royce ice rink. Ball fields specifically listed under the ordinance are Al Ness, Lemeraud, Veterans, Stephenson, Dickson, and Bay Soccer Field. Smoking

will not be allowed within 100 feet at City Hall, the library, public safety, public works, the power plant, the water plant, the wastewater plant, civic center, Webster shelter house, Royce shelter house, and the Downtown Development Authority center court area.

City of Escanaba Complete Streets Resolution

In January 2011, the Escanaba City Council adopted a Complete Streets resolution to improve quality of life for all residents. Complete Streets policies ensure that engineers and planners design roadways to accommodate all users, not just motorists. A complete street allows pedestrians, bicyclists, transit users and those with disabilities to easily and safely use roads in their communities.

Resolution of Support for Complete Streets Initiative as outlined in Public Act 134, and Public Act 135, of 2010:

WHEREAS, increasing walking and bicycling offers improved health benefits for the population and more livable communities; and

WHEREAS, a Complete Street is safe, comfortable, and convenient for travel by automobile, foot, bicycle, and transit regardless of age or ability, and

WHEREAS, the Michigan Legislature has passed Complete Streets legislation that requires the Michigan Department of Transportation and local governments to consider all users in transportation related projects; and

WHEREAS, Complete Streets support economic growth and community stability by providing accessible and efficient

connections between home, school, work, recreation, and retail destinations by improving pedestrian and vehicular environments throughout communities; and

WHEREAS, Complete Streets enhance safe walking and bicycling options for school-age children, in recognition of the national Safe Routes to School program; and

WHEREAS, the City of Escanaba recognizes the importance of street infrastructure and modifications such as sidewalks, crosswalks, shared use paths, bicycle lanes, signage, and accessible curb ramps, that enable safe, convenient, and comfortable travel for all users; and

NOW THEREFORE BE IT RESOLVED, by the City Council of the City of Escanaba, Delta County, Michigan that:

FIRST: to the extent feasible, the City of Escanaba will incorporate Complete Streets design considerations and practices as a routine part of infrastructure and planning and implementation; and

SECOND: that the City of Escanaba supports the continued development of the City's Master Plan, North Shore Master Plan, Recreation Plan and Non-Motorized Master Plan that supports the ease of use, safety, and accessibility for all users within the City of Escanaba.

Recreation Action Program

As displayed in Table 1.8, the recreation development schedule reflects a number of valuable recreation projects to enhance the quality of life for all demographic groups. Projects reflect the needs of the community as expressed through public input and under the guidance of the City of Escanaba Recreation Advisory Board. These projects were selected in accordance with the identified goals and objectives.

The Recreation Development Schedule is the product of what the Parks and Recreation Advisory Board believes to be the best means to meet the current and future recreational needs of the City of Escanaba's residents and visitors. The City recognizes that in planning for an ever-changing recreational future, projects may not become apparent until after this plan has been completed. With that being said, the City is committed to fulfilling the identified goals and objectives of the recreation plan.



Municipal Swimming Beach Building



Ludington Park Bandshell

<p align="center">Table 1.8 City of Escanaba 5-Year Development Schedule</p>		
Proposed Project	Possible Funding Source	Estimated Cost
<p>Non-Motorized Pathway Improvements: As part of the City of Escanaba Non-Motorized Pathway System and to soon be included in the Delta County Non-Motorized Master Plan, connecting gaps in the City’s current non-motorized pathway system should be prioritized. Priority gaps include:</p> <ol style="list-style-type: none"> 1. Bike path on the north side of U.P. State Fairgrounds entrance going north to the corner of US2 and 41 and Danforth Road. 2. Sheridan Road going south to 20th Avenue North going west to North Lincoln Road going west (shared roadway with line painting on 20th Avenue North). 3. 5th Avenue South from South Lincoln Road to Ludington Park. 4. Lake Shore Drive from Ludington Park to M35. 5. Willow Creek Road between 8th Avenue South to 1st Avenue North (shared roadway with line painting on 1st Avenue North). 6. 3rd Avenue North from North 10th Street to Stephenson Avenue (dedicated separated bike path on the north side of 3rd Avenue North). 7. North 10th Street from 1st Avenue North to 3rd Avenue North (north side of 3rd Avenue North). 8. Stephenson Avenue to Sheridan Road. 9. Municipal Dock to North 4th Street. 	<p>Private Donation/ Foundation/ Grants/Trust Fund/ MDOT/ General Fund</p>	<p>TBD</p>
<p>Disc Golf Course- Ski Hill: Disc golf has become very popular in the City. There is an interest by a private organization to design a course at the West Side Ski Park off of 19th Avenue North.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>Bocce Ball- Ludington Park: A bocce ball court could be located within Ludington Park. The Civic Center would be able to check out the bocce balls at no cost as there would be no other place to store them with access within Ludington Park. Regulation size court is 13’ by 19’ with either clay, dirt, sand or grass surface.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$25,000</p>
<p>Skate Park: A creation of a skate park would be a great addition to the recreational activities the City has to offer. The skate park is more of a draw to the teenager age group and would allow them access to a popular recreation activity. A designated area would significantly reduce the damage that is done along curbing, planters, staircases, etc. throughout the City created by skateboards. The size and location would be determined on funding opportunities.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>

<p>Dog Park: There is continued popularity to construct an outdoor dog park. The dog park would include 6' fencing, water source, benches, exercise activities, picnic tables, garbage receptacles, dog bag receptacles, and signage.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$50,000</p>
<p>City-Owned Property- Tree Replacement (ash) and Maintenance: details to be included...</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	
<p>Lighting Inventory: A lighting inventory needs to be created with all City properties for possible LED updates and additional lighting/modifications where needed. Include the rate of return. Also explore opportunities for solar lighting solutions.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>City-Owned Property- Identify Property Boundaries: Some City-owned properties are not clearly identified when located near neighboring properties. An identifiable marker would be created to identify property lines.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$15,000</p>
<p>Monument to Labor: As part of the Escanaba 150th celebration, the history of labor is significant in the City of Escanaba. In the course of demolishing the former Department of Public Works facility in the early 1990's, four historical reliefs were salvaged for inclusion in a public monument dedicated to labor to be located at Rose Park.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$20,000</p>
<p>West Side Ski Park: Reassess ski trails located off North 30th Street at the West Side Ski Park to either improve the conditions or redirect the trails to avoid the swamp and explore potential to expand the trail network. Moving ski access from North 30th Street to behind the Sports Club off 19th Avenue North. Create parking lot on the far west side of the park area located off 19th Avenue North to include lighting, signage, benches, and garbage receptacles. A property inventory needs to be conducted to determine wetlands, uplands, etc. and also include defining the borders of this park. A system needs to be in place to secure the park from unwanted activities and promote growth and wildlife. The addition of lighting, where possible, would provide the opportunity to use the trail more in the evening hours especially when the daylight season is shorter.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$300,00</p>
<p>Migratory Bird Enhancement Initiative: Continue to support the Escanaba Migratory Bird Enhancement Initiative (EMBEI) partnership which utilizes community support and grant money to enhance bird habitat in the City through the planting of native species, control of invasive species, and the placement of nest boxes for cavity nesting birds.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	

<p>Veteran’s Park Development (to include liberty tree project): As part of the Escanaba 150th celebration, “A Liberty Tree” Victory Garden will be erected at Veteran’s Park as a reminder of the liberty and freedoms City residents’ value. Also to be included would be a memorial area in which bricks could be sold to assist in fundraising. Adding a boardwalk with elevated viewing platform and constructing a wooden igloo could also be included in the project scope. An effort to continue work on the planting areas and repopulate pine area with understory (panted 200-300 various pines and cedars). Adding a paved pathway from Lake Shore Drive to 12th Avenue South diagonal serpentine ending at the kid’s play area would enhance the park setting. Recreating veteran’s housing would add to the historic aesthetic to the area. The Norway Maples would need replacing as they are dying. Development of a modern playground with picnic tables would also be a great asset to the park.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>3rd Avenue South Pocket Park (1st and 3rd Avenues South and South 30th Street – 3.03 Acres): The parcel located between 1st and 3rd Avenues South and South 30th Street consists of 3.93 acres of land bordered by a floodplain and consisting of naturally wooded area. The purpose of this nature area is to accommodate a natural or park like setting with the installation of walking trails, benches, portable restroom facilities, etc.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$150,000</p>
<p>Ness Field Stadium: It has been proposed to construct a baseball stadium that would include approximately 200 stadium seats, handicapped accessibility to the stadium, a roof, a new press box, and improved landscaping.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$220,000</p>
<p>Dickson Field Improvements: Plumbing upgrades need to be addressed to ensure that the concession area can be run properly.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$5,000</p>
<p>Lemerand/Ness Complex- upgraded playground equipment and parking lot: Because of the recreational use, and the area being the main south side playground facility, improvements to equipment is needed for the health, safety and welfare of the facility users.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$200,000</p>
<p>Ludington Park Pavilion- electrical upgrade: The Ludington Park Pavilion periodically blows fuses throughout the summer months when utilized. An electrical upgrade of the Ludington Park Pavilion needs to take place.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$10,000</p>
<p>Civic Center: The west side of the Civic Center is in need of window replacement (\$25,000). The current kitchen is State of Michigan certified, however, upgrades need to be made to replace appliances (\$36,000).</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$61,000</p>

<p>Ludington Park- restroom remodel: The Ludington Park restroom is in need of remodeling, which may include demolition of the current restroom facility.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$200,000</p>
<p>Centralized Ice Rink: There has been discussion on having a centralized ice rink located to the south of the Civic Center building. Currently there are two ice rinks in the City at Royce and Webster. A centralized location will better suit the staffing and building capabilities.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$30,000</p>
<p>L-Dock Reconstruction: The marina will need to repair or demolish the existing L-dock structure as the first phase of dock replacement. If repairing the existing L-dock, sheet pile, file, and resurfacing would have to take place. Demolition of the L-dock would leave the new bridge as an attachment for a new pier two.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>Aronson Island Restroom Area: There currently is a port-a-john located at the Aronson Island Boat Launch. It is proposed to fill the two holding tanks with sand and cover with a concrete slab for placement of the port-a-john. Landscaping would be also be done.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$5,000</p>
<p>Pier 3 Restroom Facility: The marina is looking to build a 19' by 34' permanent structure restroom south of pier 3. This restroom would be useful to slip holders on the south end of the harbor as well as for fishing tournaments.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$80,000</p>
<p>Restroom Upgrade- Municipal Dock: The Municipal Dock restrooms are in need of major renovations. This project will completely upgrade and redo the men's and women's restrooms.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>\$65,000</p>
<p>Additional Pavilion in Ludington Park: Construction of a pavilion near the gazebo/marina area to bring activity into the park near the gazebo/marina area. The covered pavilion will be rented out for use and include water and electricity. Landscaping and picnic tables will also be on site.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>Court Resurfacing Schedule: Follow a regular schedule of resurfacing one or two courts a year as needed. With regular resurfacing, court life should be around 5-7 years depending on weather and usage. Ongoing maintenance will remain a priority.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>Cost for one court \$10,000- \$15,000 depending on size</p>
<p>Bay Soccer Complex Improvements: Construct a permanent restroom facility at the Bay Soccer Complex.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>

<p>Marina Improvements: Additional parking along Jenkins Drive and near Pier III. Curb will be extended approximately 20' toward the bike path to create approximately 42 spaces. Identify two spaces for unloading areas, with time limit signs posted. Also, replace the 24' Baraga docks with additional 30' slips and possibly 24' slips, install web cameras at the harbor, and construct rustic campsites at the North Shore Boat Launch.</p>	<p>Private Donation/ Grants/Trust Fund/ General Fund</p>	<p>TBD</p>
<p>Splash Park:</p>		
<p>ADA Accessibility Improvements:</p>		